

# Water Shortage Contingency Plan During the California Drought and the Use of Allocation Based Tiered Rates

Paul D. Jones II, P.E Multi-State Salinity Coalition February 2018

#### **Presentation Outline**

- EMWD Overview
- Allocation Based Tiered Rate Structure
- California Drought
- EMWD Water Shortage Contingency Plan
- Drought Response and Performance



#### **EMWD Overview**

- Established in 1950
- Provide water, wastewater and recycled water services
- 555 square miles
  - Seven cities and unincorporated areas
- Population: 804,000
- 40 percent built-out
- One of 26 member agencies of The Metropolitan Water District of Southern California (MWD)
- Full service agency providing water, wastewater and recycled water service:
  - 145,000 water connections
  - 237,000 sewer connections





#### Allocation Based Tier Rate Structures

- Creates a "Allocation" or "Water Budget" for each customer account based upon reasonable indoor and outdoor needs and efficient use
- Uses Economic Incentives: Water is priced to customer lower for use within budget and much higher for use over budget
  - Rewards efficiency
  - Communicates cost of water over-use
- Identifies Over-use customers: water bill functions as "report card" – focus staff resources
- Helps Insulate EMWD from loss of revenues associated with conservation efforts
- Tied to the EMWD's Water Shortage Contingency
   Plan







### How it Works - Individualized "Water Budgets"

#### Indoor Water Needs

- 60 GPCD per persons
- Based upon occupancy at service initiation
- Adjust with customer feedback

Outdoor Water Needs (seasonal) +

**Indoor Water Needs +** 

**Variances = Water Budget** 

#### Outdoor Water Needs

- Landscaped Area x Evapotranspiration x Conservation Factor
- Evapotranspiration (ET) is the sum of evaporation and plant transpiration
- Conservation factor varies with landscaping requirements

#### Variances

- Allows for unique conditions like:
  - Licensed Care Facility
  - Medical Needs
  - Landscape establishment
  - Pool filling
  - Large animals (100 pound+)



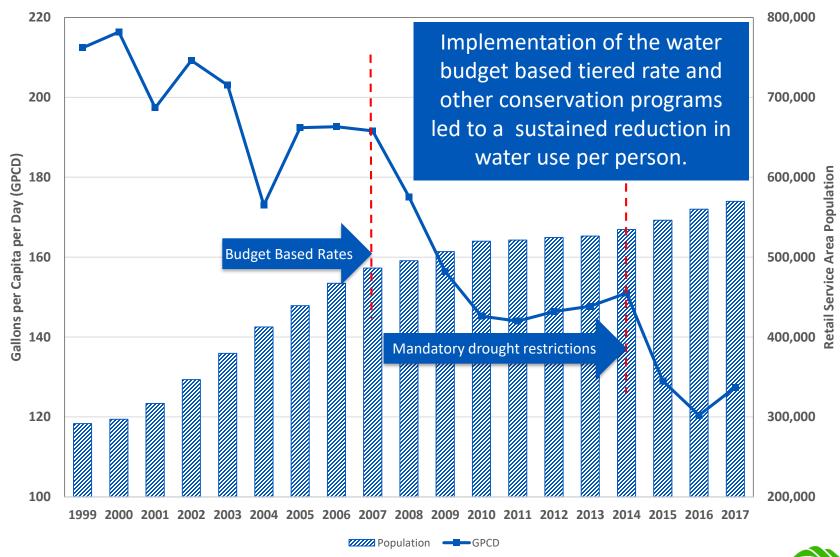


### A Clear Pricing Signal

2018 Price/CCF **Indoor Usage Budget** Tier 1 (First 20% of budget): \$1.03 Persons x 60 GPD Tier 2 (Remainder of budget): \$3.35 **Outdoor Usage Budget** Within budget **Irrigated Area x ET Factor x Conservation Factor** + Variances Tier 3 (Up to 50% over budget): \$5.52 **Excessive Use Over-budget Wasteful Use** Tier 4 (Remainder of use): \$11.27



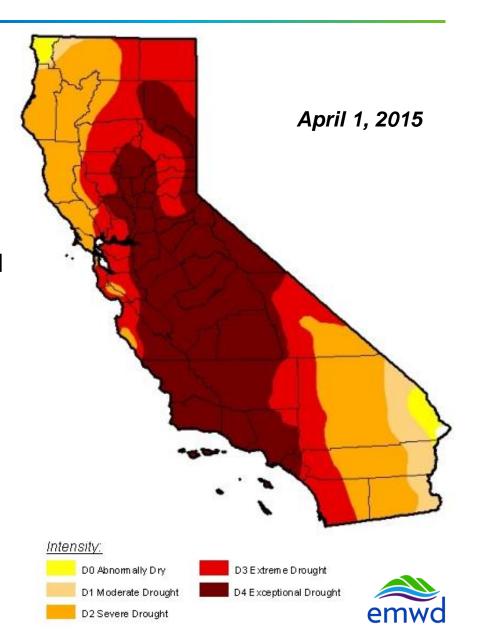
## Long Term Results





### California Drought - Conditions

- 2014 and 2015 were two of the hottest and driest years on record
- More than 80% of the State reached extreme or exceptional drought
- Major reservoirs throughout
   California were at or below normal
- California Department of Water Resources (DWR) restricted water diversions
- Colorado River watershed snowpack average in 2014, 63% of average in 2015



# Governor and State Water Resources Control Board Emergency Drought Regulations

- April 2015: Governor issues an Executive Order to cut water use statewide by 25%
- May 2015: SWRCB adopts Emergency Regulation with mandatory reduction targets (4% to 36%) relative to a 2013 base year
- Initial regulation did not provide any credit for prior conservation achievements, climate, growth or local drought-sustainable supplies. EMWD initially required to reduce 28%
- February 2016: Framework revised to provide modest credits for climate, growth and local drought-sustainable supplies. EMWD's requirement moved to 20%, based upon maximum credit of 8%.
- April 2017: Emergency regulations rescinded







### EMWD's Water Shortage Contingency Plan

- Five stage plan with progressive severity
  - Stages triggered by supply conditions (or Emergency Regulations)
- Implemented through water allocation-based Rate **Structure** 
  - Water budgets are progressively reduced for outdoor areas then indoor uses
- Offsets reductions in sales with increases in "penalty" rate revenue



Customers using over their water budget received the **highest** pricing signal



Most efficient or conserving customers actually saw lower water bills



# Water Shortage Contingency Plan "Stages"

Stage 1 and 2 **Stage 3 - Mandatory Stage 4 - Mandatory Stage 5 - Mandatory** Voluntary – All over-budget **Reduce Outdoor** Reduce Indoor No change usage Wasteful Allocation Allocation Indoor Indoor Indoor Indoor **Allocation** Allocation **Allocation** Outdoor Outdoor Water Budget **Water Budget** Wasteful Wasteful **Excessive** Wasteful Wasteful \$1.03/ccf \$3.35/ccf \$5.52/ccf \$11.27/ccf emwd.org

# Progressive Actions Taken to Meet Statewide Targets

Stage	Date Approved	Description	Actions
Stage 1	April 2011	Supply Watch	Voluntary reduction up to 10%
Stage 2	April 2014 February 2017	Supply Alert	Voluntary reduction up to 25%
Stage 3	August 2014 (3a) June 2016 (3c)	Mandatory Waste Reduction	3a: No variance adjustments; observation based penalties 3b: Excessive budgets decreased by 50% 3c: Excessive budgets decreased by 100%; All water waste prohibitions remain in place
Stage 4	May 2015 (4a) Sept 2015 (4b) January 2016 (4c) April 2016 (4b)	Mandatory Outdoor Reduction	Watering schedules limited (1-2 days/week) 4a: Outdoor budgets decreased by 10% 4b: Outdoor budgets decreased by up to 50% 4c: Outdoor budgets decreased by up to 100%
Stage 5		Mandatory Indoor Reduction	Catastrophic stage (50% reduction in demand) 5a: Indoor budgets decreased by 10% 5b: Indoor budgets decreased by up to 30% 5c: Indoor budgets decreased by up to 50%

At the highest point of restrictions, EMWD outdoor budgets were reduced 70%

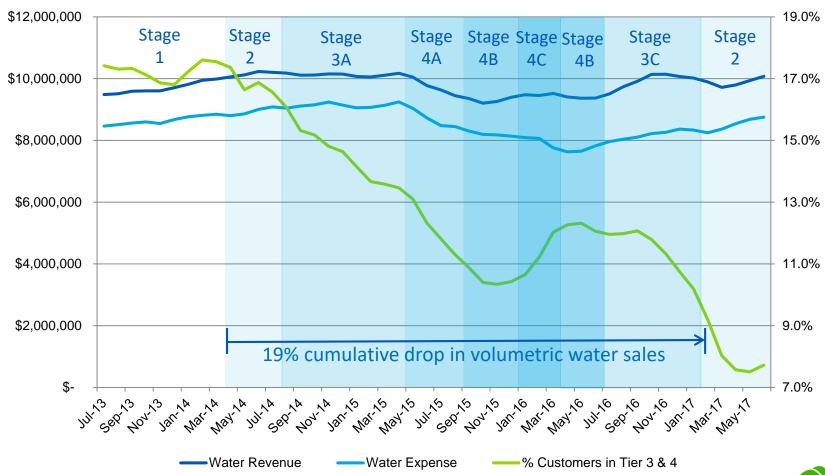


#### **EMWD Monthly Response During Drought**



#### **Financial Results**

# Monthly Water Revenues, Expenses and Percent of Customers in Highest Tiers (12-month Rolling Average)





#### Summary

- Water use efficiency promoted through allocation based rate structures result in both long term water savings and rapid drought response
- Budget Based Rate Structure:
  - Encourages efficient use and is fair to customers
  - Communicates the value of water
  - Identifies wasteful use of water (two way communication)
  - Rewards customer water savings during shortages or drought
  - Provides remarkable revenue stability as water is conserved











## **Contact Information**

Paul D. Jones II, P.E., General Manager

Phone Number: (951) 928-6130

Email: jonesp@emwd.org